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VOLUME 20



The Rail Splitter

Official Publication of the Lincoln Trail Area Development District
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Annual Meeting of the LTADD Board of Directors

The Board of Directors of the Lincoln Trail Area Development District (LTADD) held their twenty-eighth Annual Meeting on Friday, April 19, 1996, at the Fort Knox Leaders' Club. As in years past, the business portion of the evening's agenda includes the election of Board Officers, Executive Committee and a number of citizen members for the upcoming year. The Nominating Committee recommended, and the full Board of Directors concurred, that the Board members listed below serve as officers for the next year. The Board Officers were sworn in by the Honorable Mark S. Brown, 27th District State Representative.

OFFICERS:

Judge / Executive Tommy Turner	Chairman
Judge / Executive Bobby Brady	First Vice-Chairman
Mayor Richard Brandenburg	Second Vice-Chairman
Mr. Gene Spragens, Jr.	Secretary
Mr. Wathen Claycomb	Treasurer

EXECUTIVE COMMITTEE:

Judge/Executive Tommy Turner	Judge / Executive Dave Hourigan
Judge / Executive Bobby Brady	Mr. Alfred Nichols
Mayor Richard Brandenburg	Mr. Paul Steenbergen
Mr. Gene Spragens, Jr.	Mayor Glenda Wathen
Mr. Wathen Claycomb	Judge / Executive Dean Watts
Judge / Executive Glen Dalton	Judge / Executive Joe Hager
Mr. Sam B. Dibble, Jr.	Ms. Mary Dixon
Mayor Larry Gatewood	Judge / Executive Tom Moorman

CITIZEN MEMBERS who will serve three year terms are:

Mr. Ruben Avila	Hardin County
Elmer Hargan	Hardin County
J. William Corum	Meade County



The Board's special guest speaker for the evening, United States Senator Wendell H. Ford, covered a wide range of subjects of interest to the audience, all dealing with the importance of regionalism and partnerships. Senator Ford's presentation included comments on the relationship between Fort Knox and the surrounding communities; the future of inter-governmental assistance programs, and his experiences with the Area Development District system.

Senator Ford, Kentucky's senior U.S. Senator, has served in the Senate since 1974. He holds the position of Assistant Democratic Leader, a post he was first elected to in 1990. Senator Ford was first elected as a Kentucky State Senator in 1965, and was elected Lieutenant Governor in 1967. Four years later, he became the Commonwealth's Forty-ninth Governor.

Following the Senator's comments, out-going Chairman Tom Moorman was presented with the "Palmer A. 'Pete' Peterson Memorial Award", presented annually to a select Board member.

Ms. Virginia Bruner, of Harned was the recipient of the "Dorothy M. Dolle Memorial Volunteer of the Year Award", in recognition of her outstanding efforts with senior citizens and Intergenerational Programs.

NEWS

STAFF



We wouldn't let the fiscal year end without mentioning. . .

that our Employment and Training Section is showing a marked increase.....in family size. Chris Berry, SDA Fiscal Officer, became the proud father of Austyn Nicole (8 lbs. 14 oz. 21 in.), who was born on December 11, 1995.



Congratulations !!!

Chris & Jerri

...and

Sheila & Mark

Sheila Mann, Employment and Training Specialist, gave birth to Morgan Elizabeth (8 lbs. 11 oz. 21 in.) on December 24, 1995.



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"If you watch a game, it's fun. If you play it, it's recreation. If you work at it, it's golf."

-Bob Hope

FYI

CONSUMER PRICE INDEX: MAY 1996

The Consumer Price Index for All Urban Consumers (CPI-U) increased 0.2 percent before seasonal adjustment in May to a level of 156.6 (1982-84=100), the Bureau of Labor Statistics of the U.S. Department of Labor reported in June. For the 12-month period ending in May, the CPI-U increased 2.9 percent.



Be A Part of the World-Wide Web through the Lincoln Trail ADD

"Your Partner in Strategic Marketing Development"

You may have heard about the World-Wide Web . . .

Now be a part of the fastest growing communication tool around! Advertise your area/city through interactive brochures and reach an audience of over 5 million people!

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- Enhancement of local economic development and tourism programs
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Contact: The Lincoln Trail ADD for more information (769-2393)

Second Congressional District Briefing on Rural Development

Congressman Ron Lewis sponsored a briefing on the Rural Development Title (Title VII) of the Federal Agricultural Improvement and Reform Act of 1996, on Monday, May 13th in Elizabethtown. The "Act" includes a new Rural Community Advancement Program (RCAP) which "provides flexibility, local decision-making and sustainability in rural development programs. The key elements of the RCAP include the following.

- > The Provision of flexibility by consolidating multiple programs into three funding "streams":

Rural Community Facilities - Includes a new grant program with existing lending elements

Rural Utilities - Primarily the water and wastewater programs, but including solid waste management

Rural Business and Cooperative Development - Rural business development programs.

- > The ability to transfer funds from program to program, within a "stream"; the ability to transfer up to 25 percent of the amount allocated for a state from one funding stream to another.

- > No change in formula of distribution to the states.
- > Directors of Rural Development State Offices must prepare a strategic plan for the state. State and local officials must be included as full partners in plan preparation. All financial assistance for rural development must be consistent with the plan.
- > The Fund for Rural America* provides \$300 million for rural development and research over a three year period.
- > The United States Department of Agriculture must develop a simplified, streamlined application for all programs within one year.

*NOTE: The "Fund for Rural America" was established through an amendment to the 1996 Farm Bill; the amendment was sponsored by United States Senator Wendell H. Ford. The Senator discussed the impacts of this important piece of legislation during his remarks to the Board of Directors at the 28th Annual Meeting, featured elsewhere in this Newsletter.

Governor's Local Issues Conference Held In Owensboro

The annual Governor's Local Issues Conference was held at the Ramada Inn Resort in Owensboro May 20th through 22nd. The session included a number of meetings and presentations of interest to local government and Area Development Districts.

Governor Patton

The sessions held on Tuesday, May 21st, were highlighted by the attendance of Governor Paul Patton. The afternoon session included a panel of representatives of city, county, Area Development District and local public sector organizations, who presented the Governor with a discussion of key issues affecting their constituencies. The Governor discussed each issue with the participants, and also included the audience of conference attendees and state government officials in question and answer sessions. Governor Patton also attended the Conference banquet that evening and delivered the main address to attendees.

KCADD Meeting and Election of Officers

The Annual Meeting of the Kentucky Council of Area Development Districts was held on Monday, May 20, 1996. The meeting included the election of officers and two guest speakers, Commissioner Bob Arnold of the Department of Local Government and the President of the National Association of Regional Councils (NARC), Bob Hampton of Texas.

Commissioner Arnold's presentation, "Ready, Set, Go", was based upon his experience as a blind teenager and the tryouts for his high school baseball team. He described the obstacles he overcame to become a successful pitcher for the team and the overall success achieved through teamwork. The Commissioner effectively demonstrated through his presentation that teamwork is the key to success at any level; particularly at the local government level. Accordingly, Commissioner Arnold stated that he will attempt to change the name from Department of Local Government to the Department for Local Government. He stated that this was a necessity because he considers DLG to be a focal point for local government at the state government level.

President Hampton outlined the successful impact that regional councils have had across the country and the ongoing contributions that are made consistently in the support of local government. He stressed that the role of regional organizations is even more critical now; and acknowledged that Mayor Bob Howard of Whitesville (Green River ADD) would be an effective advocate for regionalism in his role as the incoming President.

Congratulations are in order for Judge / Executive Tom Moorman of Breckinridge County, who was elected Secretary of the KCADD for the upcoming year. Judge Moorman had served as Treasurer during the past year. The Chair for the upcoming year will be Mayor Charles Beach, III of Beattyville (Kentucky River ADD).



The LTADD's Planner's Pulse

Solutions to Kentucky's Illegal Dumping Problems

Not only does illegal dumping mar the countryside, but it may also contaminate groundwater, where many area residents get their drinking water. In 1994, county governments spent 3.2 million tax dollars cleaning up other people's garbage at illegal dump sites!!

A public forum was conducted at the Lincoln Trail ADD Office to help deal with the illegal problem in this area, and in the State of Kentucky. The forum was well attended, with concerned citizens, state, county and local officials, area planners, recycling firms, and solid waste officials represented.

Many levels of awareness were gained as Joy Morgan, the Manager of Resource Conservation from the Kentucky Division of Waste Management, lead the forum. Those, from novices to experts, in the field of solid waste attended and gained a great deal from the collaborative effort.

The Division of Waste Management's *Coordinated Plan to Stop Illegal Dumping* was distributed, along with a booklet describing *How to Organize a Cleanup Event*. The focus of the forum was a collaborative brainstorming session used to outline several strategies to mitigate and minimize the illegal dumping problem in the area, and overall in Kentucky.

Gripe, gripe, gripe... complain, complain, complain...

Many human resource professionals spend the majority of their energies during the work day mediating employee problems. A Grievance Procedure Workshop was held at LTADD that addressed questions regarding personnel policies, evaluations, terminations, voluntary separations, discriminations claims, alternative dispute resolution techniques, and model policies.

The LTADD and the Department for Local Government sponsored the seminar and developed a manual as a guidance tool for participants. The seminar was attended by human resource professionals from county, municipal government, special districts, and public service non-profit organizations.

Copies of the manual may be ordered for \$5.00 each plus handling by contacting the LTADD Public Administration Specialist.

Statewide Transportation Planning Activities for Fiscal Year 1997

As we move into fiscal year 1997, the Lincoln Trail Area Development District will be involved in various activities in support of the 1997 update of the *Statewide Transportation Plan* (Long-Range Element). Over the next several months, the LTADD transportation staff will be working closely with the regional transportation committee on several activities which include the following:

- 1) Establishment of transportation goals and objectives for the district;
- 2) Evaluation of transportation needs based on a comprehensive set of planning factors;
- 3) Establishment of priorities for transportation projects (4 step process);
- 4) Establish a relative "high," "medium," or "low" local priority for each transportation need;
- 5) Consider evaluations to determine a district priority for each transportation need for recommendation to the District Highway Offices;
- 6) District Highway Offices will use their knowledge of transportation systems and consider the recommendations of the Area Development Districts to establish priorities; and
- 7) The Transportation Cabinet's Central Office will use a statewide perspective and the transportation need evaluations to establish a statewide priority.

Other major transportation planning activities for FY 1997 include the identification of major traffic generators, an update of the regional transportation inventory and directory, and assist the Cabinet with updates of small urban area transportation studies within the Lincoln Trail district. Both the major traffic generators and the transportation directory will be utilized by the transportation committee to assist with the evaluation and prioritization of transportation needs.

Meade County holds public hearing on Comprehensive Plan

The Meade County Land Use Planning Commission held its first public hearing on the *Comprehensive Plan for Meade County*. The public meeting was fairly well attended as citizens and county leaders alike voiced agreement that the commission was on the right path toward success.

Meade County is trying to move forward with the planning process in order to implement county-wide planning. One of the topics discussed at the public meeting was the completion of the new highway KY 313, which will provide the county with a more direct access to I-65. Several other issues discussed were agricultural land, factory-built homes, the new gambling casino, public nuisances, as well as industrial and commercial development. As Meade County progresses in this process, several additional public hearings will be held.

Federal Transportation Legislation

As you may already know, the Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991 will expire in the fall of 1997. As this piece of legislation reaches its end, the Commonwealth of Kentucky, along with twenty-one other states, would like to move in a different direction. These states have come together to form a coalition called STEP 21 which stands for a Streamlined Transportation Efficiency Program for the 21st Century. STEP 21 promotes a more streamlined, responsive and flexible federal surface transportation program that reduces federal oversight to ensure that states--working together with their local partners--can respond to their needs with individualized solutions, instead of being limited by the current array of "one-size-fits-all" federal requirements. The STEP 21 Coalition has developed four core policies and principles:

-Strongly urges Congress to enact a new multi-year surface transportation program, to ensure continuity given the long-term nature of transportation planning and development.

-Supports a consolidated, adequately funded and flexible National Highway System --including all Interstates-- as the key federal responsibility in surface transportation.

-Supports a reduction in the overall number of federal highway program categories; an expansion of funding flexibility and transferability in all federal program categories; and a significant streamlining of federal regulatory oversights and requirements in surface transportation programs.

-Strongly supports a federal surface transportation program that includes a much more equitable balance between payments made to and funds received from the federal Highway Trust Fund. However, there is a recognition that states with large land areas and low population densities will continue to need additional assistance in providing the road systems that are urgently needed for national mobility, economic connectivity, and defense.

The Streamlined Transportation Efficiency Program's structure includes four major components:

1) A National Highway System (NHS) Program — provides at least basic funding to support the NHS (including the existing Interstates). This program would provide consistent mobility and economic benefits for all states and the nation as a whole, with funding apportioned as follows:

One-third based upon the proportionate total public highway lane miles in each state to reflect the extensiveness of the highway system in the states. In order to recognize the greater needs and costs on urban routes, proportionate urban lane miles would receive a greater weight.

One-third based upon total statewide vehicle miles of travel (VMT) in each state to reflect the intensiveness of the use of the highway system in the states. Again, in order to recognize the greater needs and costs on urban routes, urban VMT would receive a greater weight.

One-third based upon total statewide diesel fuel consumption to reflect greater costs and wear and tear caused by heavy trucks using highways.

2) A Streamlined Surface Transportation Program (STPP) —Uses the following calculation to provide flexible, "no strings attached" funding to allow all states to respond to their specific state and local surface transportation needs, without the current, unnecessary federal restrictions:

Amount equal to the percentage of total payments from each state to the federal Highway Trust Fund for the most recent year available to reflect an equitable return to the states for highway user fees paid by each state.

3) An Equity Program to ensure that all states receive at least a 95% return (including attributable interest and other assets) on the payments made to the federal Highway Trust Fund. Ideally, the NHS Program and STPP would provide more than a 95% return level as follows:

-Where necessary, amount needed to provide a minimal apportionment (combined with NHS and STPP) to produce a 95% return on each state's percentage payments to the federal Highway Trust Fund, reflecting a minimum guarantee.

4) An Access Program to ensure an adequate level of resources for highways in low population density, large land area states and in small area, small population states. This would help provide the road systems that are urgently needed for national mobility, economic connectivity and national defense with funding determined as follows:

For states with 20 or fewer persons per square mile, and states with a population of 1.5 million or less and land area of 10,000 square miles or less, a supplement to ensure each state a percentage of total apportionments consistent with the state's apportionments in ISTEA.

As an alternative to ISTEA, STEP 21 will bring more funds back to Kentucky to meet the transportation needs of the Commonwealth. Currently Kentucky gets \$.72 of every \$1.00 it sends to Washington for transportation needs. This implementation of STEP 21 would allow Kentucky to receive at least \$.95 of \$1.00. STEP 21 would also give the states more flexibility in distributing these funds in order to meet their most pressing needs. Currently the STEP 21 Coalition has twenty-two members including the bordering states of Indiana, Missouri, Ohio, and Tennessee.

Trials of Commissioners...

Ethics Commissioners from around the region tested their legal knowledge through participation in a mock trial held at LTADD on June 4th. The mock trial was sponsored by the Department for Local Government, LTADD, and the Municipal Law Center.

Mr. Frank Edelin, legal counsel for the Municipal Law Center, lead the event with all Commissioners playing a role. The Hardin County Ethics Commission was recognized as having the largest delegation at the workshop.



AGING PROGRAM Update

SUNRISE MANOR RECEIVES CERTIFICATE OF NEED FOR ADULT DAY HEALTH PROGRAM

Sunrise Manor Nursing Home in Hodgenville is currently our provider of a social model Adult Day Program serving approximately six persons per day. They have recently been awarded a Certificate of Need to operate a Health Model Program. This will result in a more than doubling of the program. Daphne Loyall, Administrator, anticipates that construction to the facility will begin this summer. An addition will be constructed to facilitate the provision of services to clients of varying abilities and needs, and will allow for a specialized area of service to clients suffering with Alzheimers Disease.

Senior Celebration "Aging-A Lifetime Of Opportunity"

The Tenth Annual Senior Celebration was a tremendous success with close to 500 participants in attendance from all over the Lincoln Trail district, and several participants from surrounding counties.

The event began with a welcome from Elizabethtown Mayor Pat Durbin and ended with concluding remarks by County Judge Executive Glen Dalton. The day was filled with browsing community resource booths, door prizes, health screenings, and games. Entertainment included the Stephen Foster Singers, Grandpaw and the Bootscooting Grannies (a line dancing ensemble), a fashion show, health education program, and gardening advice from Cindy Sullivan. Mr. Carroll Drane, of Elizabethtown, was honored for ten years of voluntary musical entertainment provided to the Celebration.

With the kick-off of the the Kentucky Mammogram Campaign as a part of this year's Celebration, we were honored to have Mrs. Doris Rosenbaum as the opening speaker. Mrs. Rosenbaum, Breast Cancer Advisory Committee Chairperson and State Coordinator for the Kentucky Breast Cancer Coalition, discussed the importance of mammography and encourage district-wide participation in the year-long event.

The Senior Celebration was enjoyed by all, and everyone is looking forward to a second decade of this event.

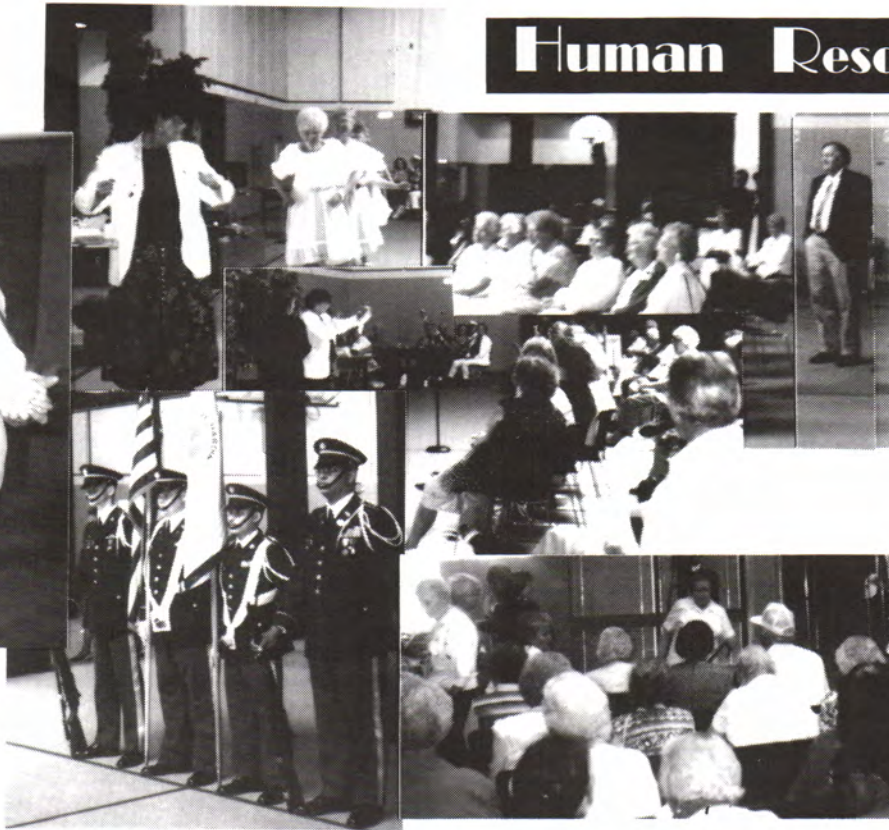
Bardstown Adult Day Program Faces July Closure

The Bardstown Adult Day Center will face closure beginning July 1, 1996. As one of three centers in the Lincoln Trail District, the Bardstown Center opened in 1990 and has offered service to approximately 2-3 persons five days per week. While this has been a small program, it will be a serious loss to those clients and families who have relied on the program.

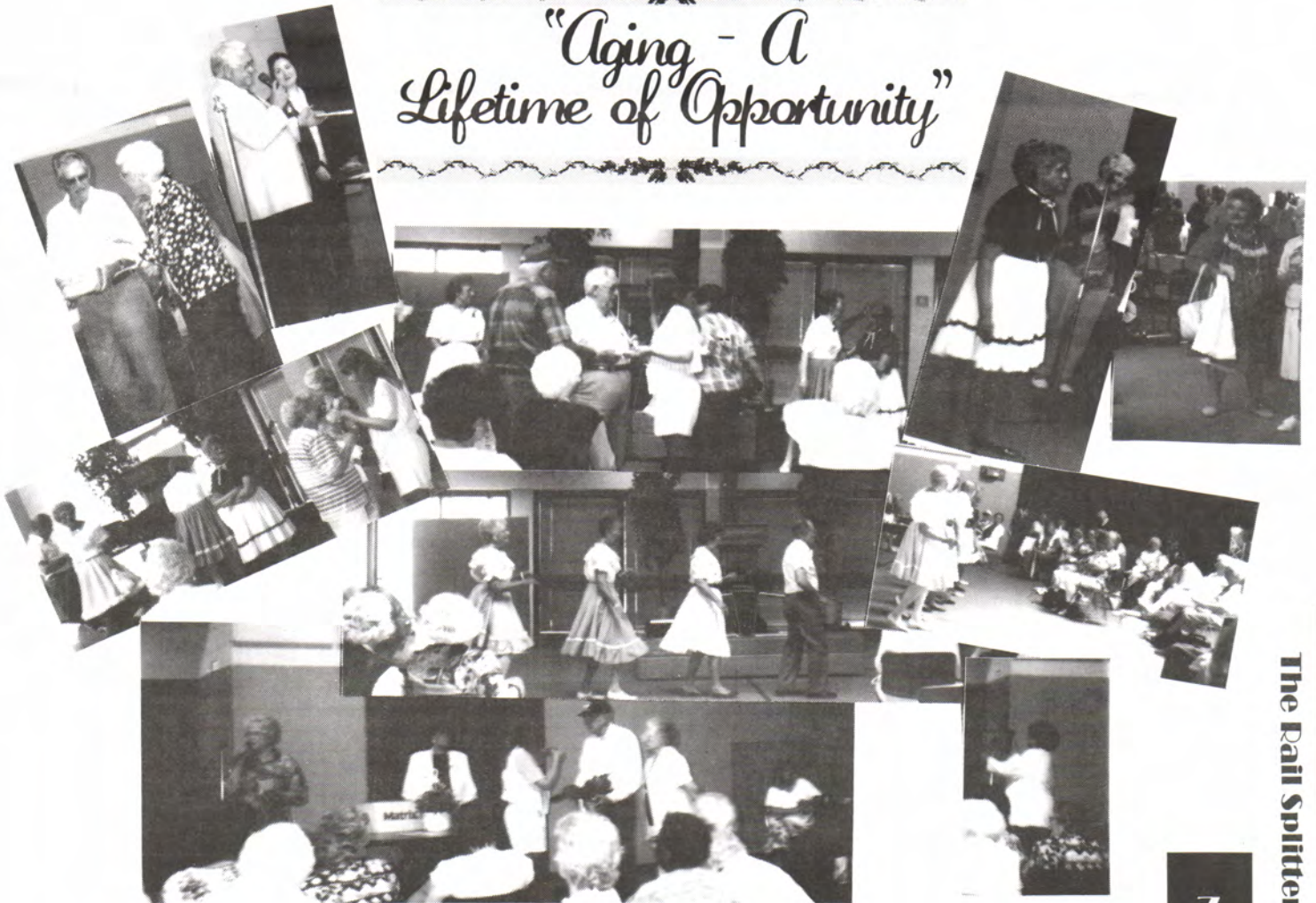
The Center is closing as a result of stagnant funding at the state level, and an increase in the cost of providing the services necessary to run the program. This program has experienced no increase in state funding since it's opening in 1990.

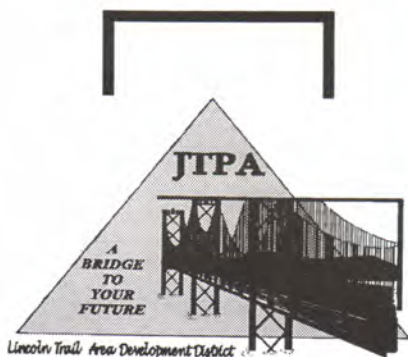
While this program is small, the service which it provides to the participants and their families is a major factor in the improved quality of life for both.

At this time staff of the Lincoln Trail Assessment and Case Management Team are working on alternatives for the care needed by these clients.



"Aging - A Lifetime of Opportunity"





Employment & Training News

Request For Proposal For Job Training Activities

The 1996 Bidders Conference was held on April 4, 1996 at the ADD office, and was hosted by Chris Berry and Sheila Mann. The Request for Proposal (RFP) for Training Programs was discussed with all interested service providers for Title IIA, Adult Programs and Title IIC, Youth Programs. Several service providers were in attendance.

The deadline for submission of proposals was 4:00 p.m. on Friday, April 26, 1996. Ten proposals were submitted for review. The Employment and Training Staff conducted a technical review of all proposals on May 6th and 8th. Staff review resulted in requests for clarification and detailed information from service providers. The proposals were then submitted to the Lincoln Trail Private Industry Council's Project Review Committee on May 16th. Funding was recommended for three of the ten proposals submitted. The Project Review Committee based their decision on the past performance of each contract program during a two-year period. Participants enrolled in programs recommended for funding were placed into jobs and were still working after the 13th week follow-up.

The Lincoln Trail Private Industry Council met for a full council meeting on May 22nd to consider the recommendations made by the Project Review Committee. The Private Industry Council approved the three proposals: 1) *Employment and Training Resources - Leitchfield*, who will serve eight adults and 16 youth 2) *Employment and Training Resources - Springfield*, who will serve 24 adults and eight youth for Certified Nursing Assistants, and 3) *Basic Skills and Employability (ECC project)*, who will serve 10 adults.

Negotiations for the new fiscal year were completed the first week in June. The approved projects will be funded from July 1, 1996 through June 30, 1997.

JTPA TRAINING

On April 16th and 17th, the Employment and Training Staff went to a training conference in Louisville. The training concentration on the 16th was directed to One Stop. The Department of Labor's Acting Regional Administrator for Region 4, Touissant Hayes, gave opening comments and several others spoke on different one-stop related topics. A seminar was given on the 17th by John Chamberlain. Mr. Chamberlain was a source of information on topics such as the federal level's views on JTPA and how JTPA and One-Stop can interact. We were pleased to have PIC Council members, Rosemary Wiseman and Byron Dees attend the conference with us.

LTADD JTPA Program Participates in Local Unified Planning Effort

Unified planning has become a reality in Lincoln Trail! In partnership with the Department for Employment Services, Lincoln Trail ADD has submitted a local unified employment and training program for Program Year 1996 beginning July 1, 1996. A unified plan for Wagner-Peyser, JTPA Title II and Title III was submitted for the Lincoln Trail region in April.

In a memorandum from the Office of Training and ReEmployment and the Department for Employment Services it was stated that the "decision to develop a unified planning strategy came about, in part, because of several federal and state initiatives which encouraged centralized systems, including block grant legislation, the one-stop career center system, school-to-work implementation grants, and others. Implementing a unified planning process now offers Kentucky the opportunity to better position itself for whatever consolidation legislation emerges from Congress".

During the local planning efforts, representatives from numerous federal and state funded employment and training programs were brought together to discuss the Lincoln Trail strategy. This group will be meeting on a quarterly basis to look at additional areas where unified efforts can be established and implemented. Copies of the unified plan are on file at the ADD office and the Elizabethtown and Bardstown Department for Employment Services Local Offices.

Summer Youth 1996

The J.T.P.A. Summer Youth Program is in full swing. Certifications for all eight counties were done during the months of May and June at the

area high schools. Orientation was given to the worksites and the participants in Meade County on June 4, 1996, and remaining counties on June 7, 1996. Most participants began working on or after June 10, 1996. Due to funding cuts in the Summer Youth program, participants will only be able to work 200 hours, 120 hours less than what was available to them during Summer Youth '95. The cut in hours has allowed more participants to be served by the program.

PEOPLE

TRAINING

BUSINESS

INDUSTRY

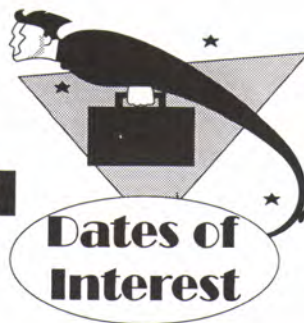
Partnership

Action

JOBS

A JOBS Fair was held in Marion County on May 14, 1996. Over 25 employer's presented information about their companies. Some of the companies represented were Portland Forge, U.S. Army, Manpower, Marion County Adjustment Center, Marion County School Board, Inter-County Co-Operative, Curtis - Mariyatsu, Lincoln Trail Private Industry Council, etc.. Approximately 250 were in attendance; these were high school seniors, JOBS participants and the public. Everyone was thrilled with the turn-out and we are looking forward to doing it again next year. Another job fair is currently being planned for Nelson County and will probably be held sometime in September.

Lincoln Trail



A. D. D.

<i>August 7-9</i>	<i>Kentucky Industrial Development Council, Somerset</i>
<i>August 8</i>	<i>Private Industry Council Executive Committee Meeting, LTADD</i>
<i>August 15</i>	<i>CDBG Community Projects Application Deadline Association of the United States Army (AUSA), Fort Knox</i>
<i>August 21</i>	<i>LTADD Board of Directors Meeting Municipal Clerks Association Meeting, LTADD</i>
<i>August 28</i>	<i>Labor Market 7 - One Stop, LTADD</i>
<i>September 4-6</i>	<i>Governor's Conference for Older Kentuckians, Lexington</i>
<i>September 9-10</i>	<i>State One-Stop Conference, Lexington</i>
<i>September 11</i>	<i>Private Industry Council Meeting, LTADD</i>
<i>September 18</i>	<i>LTADD Board of Directors Meeting</i>
<i>September 25</i>	<i>Municipal Clerks Association Meeting, LTADD</i>

Since most dates are tentative, please refer to meeting notices or call the LTADD office for correct dates, times and locations prior to traveling to attend.

Fiscal Court Meeting Dates for the LTADD

Breckinridge County	2nd & 4th Monday at 10:00 a.m.
Grayson County	3rd Wednesday at 10:00 a.m.
Hardin County	Every Monday 10:00 a.m.
LaRue County	2nd & 4th Tuesday at 9:00 a.m.
Marion County	1st Thursday at 9:30 a.m.
Meade County	2nd Tuesday at 7:30 p.m.
Nelson County	1st Tuesday at 9:00 a.m. & 3rd Tuesday at 7:00 p.m.
Washington County	2nd Monday & 4th Friday at 9:00 a.m.



Lincoln Trail Area Development District

James E. Greer, Executive Director

(502) 769-2393

OFFICERS

Judge Tommy Turner
Chairman
LaRue County

Judge Bobby Brady
1st Vice Chairman
Washington County

Mayor Richard Brandenburg
2nd Vice Chairman
Vine Grove

Mr. Gene Spragens, Jr.
Secretary
Marion County

Mr. Wathen Claycomb
Treasurer
LaRue County

The preparation of this document was financed with Federal, State, and Local funds under a Joint Funding Agreement approved by the Southeastern Federal Regional Council.

The Lincoln Trail Area Development District does not discriminate on the basis of race, color, national origin, sex, age, religion or disability, and provides, upon request, reasonable accommodation including auxiliary aids and services necessary to afford an individual with a disability an equal opportunity to participate in all services, programs and activities of the agency.

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